## 110TH CONGRESS 1ST SESSION

## H. R. 4164

To amend the Internal Revenue Code of 1986 to allow a deduction for expenses paid for household and dependent care services necessary for gainful employment and to increase, and make refundable, the credit for such expenses.

## IN THE HOUSE OF REPRESENTATIVES

November 13, 2007

Mrs. Maloney of New York (for herself, Ms. Clarke, Ms. Velázquez, Mr. Ellison, and Ms. Hirono) introduced the following bill; which was referred to the Committee on Ways and Means

## A BILL

To amend the Internal Revenue Code of 1986 to allow a deduction for expenses paid for household and dependent care services necessary for gainful employment and to increase, and make refundable, the credit for such expenses.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Child Care Afford-
- 5 ability Act of 2007".

| 1  | SEC. 2. ALLOWANCE OF DEDUCTION FOR EXPENSES FOR              |
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| 2  | HOUSEHOLD AND DEPENDENT CARE SERV                            |
| 3  | ICES NECESSARY FOR GAINFUL EMPLOY                            |
| 4  | MENT.  |
| 5  | (a) In General.—Part VII of subchapter B of chap-            |
| 6  | ter 1 of the Internal Revenue Code of 1986 (relating to      |
| 7  | additional itemized deductions for individuals) is amended   |
| 8  | by redesignating section 224 as section 225 and inserting    |
| 9  | after section 223 the following new section:                 |
| 10 | "SEC. 224. EXPENSES FOR HOUSEHOLD AND DEPENDENT              |
| 11 | CARE SERVICES NECESSARY FOR GAINFUL                          |
| 12 | EMPLOYMENT.  |
| 13 | "(a) Allowance of Deduction.—In the case of an               |
| 14 | individual for whom there are 1 or more qualifying individ-  |
| 15 | uals with respect to such individual, there shall be allowed |
| 16 | as a deduction an amount equal to so much of the employ-     |
| 17 | ment-related expenses paid by such individual during the     |
| 18 | taxable year as do not exceed—                               |
| 19 | "(1) \$13,000 if there is 1 qualifying individual            |
| 20 | with respect to the taxpayer for such taxable year,          |
| 21 | or   |
| 22 | "(2) 200 percent of the dollar amount in effect              |
| 23 | under paragraph (1) for the taxable year if there are        |
| 24 | 2 or more qualifying individuals with respect to the         |
| 25 | taxpayer for such taxable year.                              |

| 1  | "(b) Definitions and Special Rules.—For pur-         |
|----|--|
| 2  | poses of this section—                               |
| 3  | "(1) Qualifying individual; employment-              |
| 4  | RELATED EXPENSES.—The terms 'qualifying indi-        |
| 5  | vidual' and 'employment-related expenses' shall have |
| 6  | the respective meanings given such terms by section  |
| 7  | 21(b).   |
| 8  | "(2) Denial of double benefit.—                      |
| 9  | "(A) COORDINATION WITH DEPENDENT                     |
| 10 | CARE ASSISTANCE PROGRAM.—The amount of               |
| 11 | employment-related expenses otherwise taken          |
| 12 | into account under subsection (a) shall be re-       |
| 13 | duced by the aggregate amount excludable from        |
| 14 | gross income under section 129 for the taxable       |
| 15 | year.  |
| 16 | "(B) Coordination with credit for                    |
| 17 | EMPLOYMENT-RELATED EXPENSES.—No deduc-               |
| 18 | tion shall be allowed under subsection (a) for a     |
| 19 | taxable year with respect to the employment-re-      |
| 20 | lated expenses of the taxpayer if the taxpayer       |
| 21 | elects to have section 21 apply for such taxable     |
| 22 | year.  |
| 23 | "(3) Special rule for spouse who is a                |
| 24 | STUDENT OR INCAPABLE OF CARING FOR HIM-              |
| 25 | SELF.—In the case of a spouse who is a student or    |

| 1  | a qualified individual described in section                 |
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| 2  | 21(b)(1)(C), for purposes of paragraph (4), such            |
| 3  | spouse shall be deemed for each month during which          |
| 4  | such spouse is a full-time student at an educational        |
| 5  | institution, or is such a qualifying individual, to be      |
| 6  | gainfully employed and to have earned income of not         |
| 7  | less than—  |
| 8  | "(A) ½12 of the amount in effect under                      |
| 9  | subsection (a)(1) if such subsection applies for            |
| 10 | the taxable year, or  |
| 11 | "(B) $\frac{1}{12}$ of the amount in effect under           |
| 12 | subsection (a)(2) if such subsection applies for            |
| 13 | the taxable year.   |
| 14 | In the case of any husband and wife, this paragraph         |
| 15 | shall apply with respect to only one spouse for any         |
| 16 | one month.  |
| 17 | "(4) Other special rules.—Rules similar to                  |
| 18 | the rules of subsections $(d)(1)$ and $(e)$ of section $21$ |
| 19 | shall apply for purposes of this section.                   |
| 20 | "(c) Inflation Adjustment.—                                 |
| 21 | "(1) IN GENERAL.—In the case of a taxable                   |
| 22 | year beginning after 2008, the dollar amount under          |
| 23 | subsection (a)(1) shall be increased by an amount           |
| 24 | equal to—   |
| 25 | "(A) such dollar amount, multiplied by                      |

| 1  | "(B) the cost-of-living adjustment deter-                  |
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| 2  | mined under section $1(f)(3)$ for the calendar             |
| 3  | year in which the taxable year begins, deter-              |
| 4  | mined by substituting 'calendar year 2007' for             |
| 5  | 'calendar year 1992' in subparagraph (B)                   |
| 6  | thereof.   |
| 7  | "(2) ROUNDING.—If any amount as adjusted                   |
| 8  | under subparagraph (A) is not a multiple of \$100          |
| 9  | such amount shall be rounded to the next lowest            |
| 10 | multiple of \$100.   |
| 11 | "(d) Regulations.—The Secretary shall prescribe            |
| 12 | such regulations as may be necessary to carry out the pur- |
| 13 | poses of this section.".                                   |
| 14 | (b) Deductible Whether or Not Taxpayer                     |
| 15 | ITEMIZES.—Subsection (a) of section 62 of such Code (de-   |
| 16 | fining adjusted gross income) is amended by inserting      |
| 17 | after paragraph (21) the following new paragraph:          |
| 18 | "(22) Expenses for household and de-                       |
| 19 | PENDENT CARE SERVICES NECESSARY FOR GAINFUL                |
| 20 | EMPLOYMENT.—The deduction allowed by section               |
| 21 | 224.".   |
| 22 | (c) Conforming Amendments.—                                |
| 23 | (1) Subsection (e) of section 213 is amended by            |
| 24 | inserting "or deduction under section 224" after           |
| 25 | "section 21".  |

| 1  | (2) Paragraph (2) of section 6213(g) is amend-             |
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| 2  | $\operatorname{ed}$ —                                      |
| 3  | (A) by striking "or" in subparagraph (H)                   |
| 4  | and inserting ", section 224 (relating to ex-              |
| 5  | penses for household and dependent care serv-              |
| 6  | ices necessary for gainful employment), or",               |
| 7  | and  |
| 8  | (B) by striking "or 32" in subparagraph                    |
| 9  | (L) and inserting "32, or 224".                            |
| 10 | (d) Effective Date.—The amendments made by                 |
| 11 | this section shall apply to expenses paid in taxable years |
| 12 | beginning after the date of the enactment of this Act.     |
| 13 | SEC. 3. MODIFICATION OF CREDIT FOR EXPENSES FOR            |
| 14 | HOUSEHOLD AND DEPENDENT CARE SERV-                         |
| 15 | ICES NECESSARY FOR GAINFUL EMPLOY-                         |
| 16 | MENT.  |
| 17 | (a) In General.—   |
| 18 | (1) Increase in credit limitation.—Sub-                    |
| 19 | section (c) of section 21 of the Internal Revenue          |
| 20 | Code of 1986 (relating to dollar limit on amount           |
| 21 | creditable) is amended—                                    |
| 22 | (A) by striking "\$3,000" in paragraph (1)                 |
| 23 | and inserting "13,000", and                                |
| 24 | (B) by striking "\$6,000" in paragraph (2)                 |
| 25 | and inserting "200 percent of the dollar                   |

| 1  | amount in effect under paragraph (1) for the         |
|----|--|
| 2  | taxable year''.                                      |
| 3  | (2) Inflation adjustment.—Section 21 of              |
| 4  | such Code is amended by redesignating subsection     |
| 5  | (f) as subsection (g) and inserting after subsection |
| 6  | (e) the following new subsection:                    |
| 7  | "(f) Inflation Adjustment.—                          |
| 8  | "(1) In general.—In the case of a taxable            |
| 9  | year beginning after 2008, the dollar amount under   |
| 10 | subsection (a)(1) shall be increased by an amount    |
| 11 | equal to—  |
| 12 | "(A) such dollar amount, multiplied by               |
| 13 | "(B) the cost-of-living adjustment deter-            |
| 14 | mined under section $1(f)(3)$ for the calendar       |
| 15 | year in which the taxable year begins, deter-        |
| 16 | mined by substituting 'calendar year 2007' for       |
| 17 | 'calendar year 1992' in subparagraph (B)             |
| 18 | thereof.   |
| 19 | "(2) ROUNDING.—If any amount as adjusted             |
| 20 | under subparagraph (A) is not a multiple of \$100,   |
| 21 | such amount shall be rounded to the next lowest      |
| 22 | multiple of \$100.".                                 |
| 23 | (3) Increase in deemed earned income                 |
| 24 | AMOUNTS.—Paragraph (2) of section 21(d) of such      |
| 25 | Code (relating to special rules for spouse who is a  |

| 1  | student or incapable of caring for himself) is amend-       |
|----|---|
| 2  | $\operatorname{ed}$ —                                       |
| 3  | (A) by striking "\$250 if subsection (c)(1)"                |
| 4  | in subparagraph (A) and inserting "1/12 of the              |
| 5  | amount in effect under subsection $(c)(1)$ if such          |
| 6  | subsection", and  |
| 7  | (B) by striking "\$500 if subsection (c)(2)"                |
| 8  | in subparagraph (B) and inserting "1/12 of the              |
| 9  | amount in effect under subsection (c)(2) if such            |
| 10 | subsection".  |
| 11 | (b) Coordination With Deduction for Employ-                 |
| 12 | MENT-RELATED EXPENSES.—Subsection (e) of section 21         |
| 13 | of such Code (relating to special rules) is amended by add- |
| 14 | ing at the end the following new paragraph:                 |
| 15 | "(11) Election to have section apply.—                      |
| 16 | This section shall apply to any taxpayer for any tax-       |
| 17 | able year only if such taxpayer elects (at such time        |
| 18 | and in such manner as the Secretary may by regula-          |
| 19 | tions prescribe) to have this section apply for such        |
| 20 | taxable year.".   |
| 21 | (c) Credit Made Refundable.—                                |
| 22 | (1) Credit moved to subpart relating to                     |
| 23 | REFUNDABLE CREDITS.—Such Code is amended—                   |
| 24 | (A) by redesignating section 36 as section                  |
| 25 | 37,   |

| 1  | (B) by redesignating section 21, as amend-          |
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| 2  | ed by this section, as section 36, and              |
| 3  | (C) by moving section 36 (as so redesig-            |
| 4  | nated) from subpart A of part IV of subchapter      |
| 5  | A of chapter 1 to the location immediately be-      |
| 6  | fore section 37 (as so redesignated) in subpart     |
| 7  | C of part IV of subchapter A of chapter 1.          |
| 8  | (d) Conforming Amendments.—                         |
| 9  | (1) Section 224(b) of such Code, as added by        |
| 10 | this Act, is amended—                               |
| 11 | (A) by striking "section 21(b)" in para-            |
| 12 | graph (1) and inserting "section 36(b)",            |
| 13 | (B) by striking "section 21" in paragraph           |
| 14 | (2)(B) and inserting "section 36",                  |
| 15 | (C) by striking "section $21(b)(1)(C)$ " in         |
| 16 | paragraph (3) and inserting "section                |
| 17 | 36(b)(1)(C)", and                                   |
| 18 | (D) by striking "section 21" in paragraph           |
| 19 | (4) and inserting "section 36".                     |
| 20 | (2) Subsection (e) of section 213 of such Code      |
| 21 | is amended by striking "section 21" and inserting   |
| 22 | "section 36".                                       |
| 23 | (3) Paragraph (2) of section 6213(g) of such        |
| 24 | Code is amended by striking "section 21" each place |
| 25 | it appears and inserting "section 36".              |

| 1  | (4) Paragraph (2) of section 1324(b) of title                              |
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| 2  | 31, United States Code, is amended by inserting ",                         |
| 3  | 36," after "section 35".   |
| 4  | (5) The table of sections for subpart A of part                            |
| 5  | IV of subchapter A of chapter 1 of such Code is                            |
| 6  | amended by striking the item relating to section 21.                       |
| 7  | (6) The table of sections for subpart C of part                            |
| 8  | IV of subchaper A of chapter 1 of such Code is                             |
| 9  | amended by striking the item relating to section 36                        |
| 10 | and inserting the following new items:                                     |
|    | "Sec. 36. Expenses for household and dependent care services necessary for |
|    | gainful employment.  "Sec. 37. Overpayments of tax.".                      |
| 11 | (a) EXERCITY DATE The amendments made by                                   |

11 (e) Effective Date.—The amendments made by 12 this section shall apply to expenses paid in taxable years

13 beginning after the date of the enactment of this Act.

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